Wasmannia auropunctata (electric ant) Draft Initial Economic Impact Assessment

George Antony Economic and Statistical Analysis Department of Primary Industries 30 December 2006

Introduction

The objective of this assessment is to provide information on the economic significance of the introduced Wasmannia auropunctata (electric ant, or little fire ant) in Australia, for input into the decision on eradication of the colony established in the locality of Smithfield. The short name of Wasmannia is used in this report for the ant in question.

This report uses initial information on likely Wasmannia dispersion provided by Joe Scanlan.

Method

The economic impact assessment uses as its inputs quantitative indicators of:

- the impact of the pest in specific environments and on specific components of the human value system,
- the expected dispersal from the initial infestation over the timeframe of the analysis, and
- the costs and likely impacts of alternative control strategies.

The report provides:

- indicative discounted cash flows of impact associated with alternative scenarios (eg, attempted eradication vs management without eradication),
- a first assessment of the incremental value of the eradication option, and
- information about the expected payoff of the eradication option (measured as returns on the funds to be used for eradication).

Kompas and Che (2001) is the most relevant example of such a full impact analysis, as it was carried out on the planned eradication of the red imported fire ant (RIFA) in Queensland. This assessment uses a similar method, adapted to the specific situation.

Dispersal of Wasmannia

Initial modelling of the dispersal (Joe Scanlan, pers. comm.) indicates a radial dispersion from Smithfield in an inkblot pattern where smaller blots advance in front of the solidifying main front. Most importantly from the point of this analysis, major impact on Cairns is observable from year 10, and by year 20 all of the city is affected.

This dispersal model does not address the probability of human-assisted dispersal to greater distances. Due to their close proximity to humans and having multiple queens, Wasmannia are well suited to human dispersal. It is quite conceivable that, in the absence of eradication, Wasmannia may be carried to major population centres or further into other areas of the Wet Tropics World Heritage Area (WTWHA).

Alternative response scenarios

Response options to the Wasmannia infestation are:

- Eradication current budget of \$6.8m spread over four years, with a larger initial component.
- Containment similar to the year-one eradication cost, but subsequent years' cost are around one-fifteenth of eradication.
- Management provision of public information only, annual cost to government is negligible.

As recommended by FAO (1998), impacts of the dispersal of Wasmannia in this report are considered against the 'management' alternative, that is, in the absence of a central, coordinated attempt at eradication or containment. It is assumed that any isolated alternative measures taken by individuals will not hinder the natural dispersal of the ants, and neither will it prevent the establishment of satellite colonies through human-assisted infestations.

Economic impacts and costs under 'management'

In terms of their effect on socio-economic functions, different impacts of Wasmannia can be predicted on:

- Residential areas
- Agricultural areas
- Natural ecosystems
- Tourism

Residential-area impacts

Unlike RIFA, Wasmannia move into buildings to nest and forage. Thus coming in contact with people and property, Wasmannia have a larger impact on residential areas than RIFA.

Kompas and Che (2001) quoted sting rates of 10-33 per 1000 of population for RIFA in the US. Even though *Wasmannia* do not sting as readily and in groups as RIFA, it is encountered in homes unlike RIFA. Hence, it is reasonable to expect similar overall sting rates across the human population for *Wasmannia*, and similar rates of home medication to ease symptoms. Inquiry at Queensland Health revealed the lack of data that would allow the separation of the effects of individual insect species. While insect stings constitute an acknowledged cause of medical cases, in most cases it is not possible even to identify the insect responsible. For the purposes of this study, it is assumed that medical expenses can be avoided by the individual treatment of residences, backyards, public buildings and public areas.

As in Section 6.1, RIFA sting rates are likely to be a reasonable approximation of those for *Wasmannia*, and a similar rate of casual absences from work may also be applicable. Similarly, it is also assumed that all such expenses are avoided by taking individual control measures in the absence of eradication, both in domestic and work environments.

Wasmannia keenly seek out foods containing fats in houses. The extent of food loss through ant infestation could not be ascertained, but it is assumed to be avoided by using ant individual control in the absence of eradication.

There has been anecdotal information about Wasmannia damage to electrical switches and appliances in Smithfield by clogging up electrical contacts (Tom McGraw, pers. comm.). Domestic ant control is assumed to help to avoid such damage.

Even if engaged in ongoing pest control, owners of properties in infested areas may suffer a reduction in their net assets through a decline in property values. An annuity value of such losses can be calculated to represent this effect, although initial consultation with Cairns real-estate agents does not indicate its presence (Kim Erbacher, pers. comm.).

Blindness and early deaths of domestic pets have been documented in the literature. The presence of Wasmannia in dwellings makes the stinging of domestic pets likely, resulting in veterinary expenses and the financial costs of prematurely replacing pets. Interviews with veterinary surgeons in Smithfield revealed an approximate treatment cost for insect stings of \$150-400 in cases without complications inside and outside business hours. One of two veterinarians reported a likely case of Wasmannia sting, however insect stings are generally undistinguishable by species. The extent of impact on pets may well be potentially substantial, given that there are 16,000 registered dogs in Cairns. Other pets need no registration, hence they lack similar statistics. Nevertheless, it is assumed in this analysis that the treatment of houses and backyards would help to avoid impact on pets.

Living with Wasmannia would impose hardship beyond the measurable economic loss and mitigation costs. It is implicit in the partial control costs assumed in this study that the part of the population not willing to pay to control Wasmannia will change their lifestyle by, eg, avoiding their backyards altogether. This reduction in their quality of life will be equivalent to an amount significantly less than the relevant control cost.

Pest control in residential areas

For the purposes of this analysis it is assumed that all impacts in residential areas can be avoided by the individual properties' owners by regular ongoing pest control.

Continuous baiting is required for effective control in houses in infested areas.

Annual control cost was quoted by two different contractors at \$77 and \$165 for Smithfield houses: the average value of \$120 was used in the analysis. The single quote for treating a standard Smithfield house plot was \$315.

There are 247 residential properties in the currently infested area, and, assuming four people to a residence, there may be around 31,000 residential dwellings in the Cairns region. It is also assumed that the number of business premises and public buildings amount to 5% of private dwellings. Pest control for larger buildings such as schools or hospitals would be expected to cost more in proportion to their size relative to houses: a 5-times multiplier was used in this study. It is assumed that all business premises and public buildings would be regularly treated against *Wasmannia*, but the proportion of houses and house plots treated would be, respectively, 80% and 50% in Smithfield and decline to 60% and 30% for the whole of Cairns.

The dispersion model supplied information on the residential areas impacted in specific years. Missing years' figures were generated by linear interpolation. It was assumed that the land area is 1000 m² per residence. Table 1 summarises the assumptions about the spread and treatment cost of Wasmannia in residential areas in and around Cairns.

Table 1 Expected Wasmannia treatment costs over time in residential areas

| Ye ar | House s | Hous | House treatment | Bus&publ treatment costs | Residential land impacted* | Residential land treated | Res land treatment |
|----------|------------|------|-----------------|--------------------------------|----------------------------------|--------------------------------|-----------------------|
| | | % | \$ | \$ | ha | ha | S |
| 1 | 100 | 80% | 9640 | 3013 | 117 | 50% | 184275 |
| 2 | 174 | 80% | 16725 | 5227 | 163 | 50% | 256725 |
| 3 | 247 | 80% | 23811 | 7441 | 191 | 50% | 300300 |
| 4 | 329 | 80% | 31690 | 9903 | 218 | 50% | 343875 |
| 5 | 410 | 80% | 39568 | 12365 | 246 | 50% | 387450 |
| 6 | 492 | 80% | 47447 | 14827 | 271 | 50% | 426038 |
| 7 | 574 | 80% | 55326 | 17289 | 295 | 50% | 464625 |
| 8 | 656 | 80% | 63205 | 19751 | 326 | 50% | 513450 |
| 9 | 737 | 80% | 71084 | 22214 | 357 | 50% | 562275 |
| 10 | 819 | 80% | 78962 | 24676 | 388 | 50% | 611100 |
| 11 | 3837 | 79% | 365282 | 115596 | 760 | 49% | 1172288 |
| 12 | 6855 | 78% | 644329 | 206516 | 1131 | 48% | 1710072 |
| 13 | 9873 | 77% | 916101 | 297436 | 1465 | 47% | 2168439 |
| 14 | 12891 | 76% | 1180601 | 388355 | 1798 | 46% | 2605785 |
| 15 | 15910 | 75% | 1437826 | 479275 | 2132 | 45% | 3022110 |
| 16 | 18928 | 74% | 1687778 | 570195 | 2797 | 44% | 3876642 |
| 17 | 21946 | 73% | 1930456 | 661115 | 3462 | 43% | 4689279 |
| 18 | 24964 | 72% | 2165861 | 752035 | 4127 | 42% | 5460021 |
| 19 | 27982 | 71% | 2393992 | 842955 | 4792 | 41% | 6188868 |
| 20 | 31000 | 70% | 2614850 | 933875 | 5457 | 40% | 6875820 |
| 21 | 31400 | 69% | 2610753 | 945925 | 6122 | 39% | 7520877 |
| 22 | 31800 | 68% | 2605692 | 957975 | 6787 | 38% | 8124039 |
| 23 | 32200 | 67% | 2599667 | 970025 | 7452 | 37% | 8685306 |
| 24 | 32600 | 66% | 2592678 | 982075 | 8117 | 36% | 9204678 |
| 25 | 33000 | 65% | 2584725 | 994125 | 8782 | 35% | 9682155 |
| 26 | 33400 | 64% | 2575808 | 1006175 | 9447 | 34% | 10117737 |
| 27 | 33800 | 63% | 2565927 | 1018225 | 10112 | 33% | 10511424 |
| 28 | 34200 | 62% | 2555082 | 1030275 | 10777 | 32% | 10863216 |
| 29 | 34600 | 61% | 2543273 | 1042325 | 11442 | 31% | 11173113 |
| 30 | 35000 | 60% | 2530500 | 1054375 | 12107 | 30% | 11441115 |

Source for numbers in bold: dispersal model (Joe Scanlan, pers. comm.), others are interpolated

It must be pointed out, however, that controlling Wasmannia on individual properties amounts to symptomatic treatment only. Since points of infestation remain, there is a continuous source of incursion into pest-controlled areas.

Lost agricultural production

Wasmannia cause direct physical damage to plants by destructively feeding on nectarbearing organs. This is likely to compromise fruit formation by the attacked orchards or vegetable crops. However, currently no information exists about the extent of such damage.

Indirect damage is caused to plants by Wasmannia's protecting of sap-sucking insects. Such infestations result in lost production through reduced plant vigour and opportunistic diseases (sooty-mould infections have been documented). In addition to the opportunity cost of lost production, direct production costs are increased by the additional insecticide and fungicide treatment required..

Wasmannia infestation has forced a change in production practices on a cane field near Smithfield. The farmer had to return to burnt harvesting his cane, causing:

- a 0.5 reduction in CCS (sugar content) worth around \$200/ha for the industry,
 and
- o the need to carry out additional weed control at an approximate cost of \$80/ha.

Another indirect impact on production is through Wasmannia's stinging of agricultural workers that is said to have caused substantial losses in New Caledonia (Jane Royer, pers. comm.). Fruit trees and vegetables constitute types of crops where direct bodily contact between plants and humans is essential. There is no substitute for manual harvesting for bananas, most fruit trees and most vegetables. Seasonal labour for fruit and vegetable picking is already in short supply in Queensland, and being stung by Wasmannia will further discourage worker recruitment. Consequently, farmers will either have to pay pickers much more for the discomfort and also use control measures, or see their crop remaining at least partly unharvested. Tree pruning will also become an unpleasant activity, and its neglect will compromise productive capacity.

Wasmannia venom affects health in general and eyesight through cornea damage in particular. It is expected that some farm animals may die prematurely if stung, a problem particularly for the dairy industry. In addition, milk production by stung dairy cows may also be affected.

Major agricultural areas of Queensland are in the relative vicinity of Smithfield. Significant fruitgrowing regions are along the wet tropical coast within 200 km south of Cairns, including the banana industry around Tully that is Australia's largest. The Atherton Tablelands, some 50 km west, is an area with various tree (avocados, mangos, coffee, tea) and vegetable crops. It is also the centre of the north-Queensland dairy industry. Table 2 summarises the gross values of production (GVP) of, and employment (in full-time equivalents or FTA) by, these industries.

Table 2 Agricultural industries near Smithfield

| | Wet Tropics | | Atherton Tablelands | | |
|--------------|-------------|-------------------|---------------------|-------------------|--|
| | GVP \$m | employment FTA | GVP \$m | employment FTA | |
| Fruit | 330 | 1983 | 77 | 409 | |
| Vegetables | 3 | 51 | 25 | 265 | |
| Dairy cattle | 0 | 0 | 33 | 370 | |

Source: Qld DPI 2001 Queensland regional input-output tables

It is expected, that affected farmers will be forced to use regular control measures to prevent the above impacts. The expected cost of knock-down pesticide application in bananas before harvest has been estimated at \$230/ha (Kim Erbacher, pers. comm.). It is assumed that the costs will be similar in other crops, and that 80% of affected area will be treated in any given year. Table 3 shows the areas of impacted agricultural land (interpolated from data provided by Joe Scanlan, pers. comm.) and the cost of annual treatment.

Table 3 Expected Wasmannia impact on agriculture around Cairns

| Year | Dryland Agriculture | Irrigated Agriculture | Total area Affected | Treatment costs on 80% |
|-----------------|------------------------|-----------------------|---------------------------|------------------------------|
| | ha | ha | ha | S |
| 1 | | 1.5500 | 110 | 3 |
| 2 | | | | |
| 3 | | | | |
| 4 | | | | |
| 5 | 1 | | 1 | 184 |
| 6 | 47 | | 47 | 8685 |
| 7 | 93 | | 93 | 17186 |
| 8 | 140 | | 140 | 25686 |
| 9 | 186 | | 186 | 34187 |
| 10 | 232 | 8 | 240 | 44160 |
| 11 | 464 | 79 | 543 | 99875 |
| 12 | 695 | 150 | 846 | 155590 |
| 13 | 927 | 222 | 1148 | 211306 |
| 14 | 1158 | 293 | 1451 | 267021 |
| 15 | 1390 | 364 | 1754 | 322736 |
| 16 | 1940 | 729 | 2669 | 491096 |
| 17 | 2490 | 1094 | 3584 | 659456 |
| 18 | 3041 | 1458 | 4499 | 827816 |
| 19 | 3591 | 1823 | 5414 | 996176 |
| 20 | 4141 | 2188 | 6329 | 1164536 |
| 21 | 5287 | 4056 | 9343 | 1719112 |
| 22 | 6432 | 5925 | 12357 | 2273688 |
| 23 | 7578 | 7793 | 15371 | 2828264 |
| 24 | 8723 | 9662 | 18385 | 3382840 |
| 25 | 9869 | 11530 | 21399 | 3937416 |
| 26 | 12442 | 14887 | 27329 | 5028610 |
| 27 | 15015 | 18244 | 33260 | 6119803 |
| 28 | 17589 | 21602 | 39190 | 7210997 |
| 29 | 20162 | 24959 | 45121 | 8302190 |
| 30 | 22735 | 28316 | 51051 | 9393384 |
| see to the Land | | 20010 | 21021 | 2393384 |

^{*} Source for numbers in bold: dispersal model (Joe Scanlan, pers. comm.), others are interpolated

Reduced ecosystem services

Wasmannia's impact on ecosystem function in affected areas can be severe, as up to 100% of native ants have been replaced in the Australian incursion area. Significant reductions in other native invertebrate and vertebrate species are also documented symptoms of Wasmannia incursions. As described in Section 3, the current infestation is bordering on the Wet Tropics World Heritage Area, and is close to significant local sites of the Area.

Indirect economic impact of Wasmannia through the reduction of ecosystem services in conservation areas is potentially the source of largest damage. Its quantification in economic terms, however, is nearly impossible owing to the complexity and unquantified nature of the processes involved...

The WTWHA contains a large number of endangered species, including eight frogs, six mammals and six birds. 20 vertebrate species and one invertebrate species have been declared vulnerable (WTMA 2006). Reports of Wasmannia impact elsewhere indicate that ground-dwelling animals are placed at particular danger. Hence, a

number of ecosystem goods and services provided by the WTWHA are threatened by Wasmannia: these are italicised in Table 4 by the author of this analysis.

Table 4 Ecosystem goods and services provided by the WTWHA

| Environmental values and processes | Environmental regulation | Community services | Community enrichment |
|--|-----------------------------------|------------------------------|--|
| bladiversity | habitats and refugia | • soil formation & fertility | conversion of solar energy |
| biomass production | pollination | carbon sequestration | nitrogen fixing |
| water cycles | genetic resources | · nutrient recycling | regulation of regional & microclimates |
| flood mitigation | water purification | fire regimes | The state of the s |
| groundwater recharge | waste treatment | erosion control | • pest control • food |
| clean water supply | • energy (hydro, solar & wind) | energy conversion | · soils |
| pharmaceutical and biological products | horticultural products | shade and shelter | • tourism |
| recreation and leisure activities | spiritual values and enjoyment | art and craft materials | scenic & nesthetic values |
| cultural and historical values | awareness and education | natural values | sense of place and identity |
| maintaining options for the future | | scientific discovery | necotity |

Source: WTMA (2006)

The Wet Tropics World Heritage Protection and Management Act 1993 (Queensland 2006) states that "Australia's obligation under the [World Heritage] convention is to ensure the protection, conservation, presentation, rehabilitation, and transmission to future generations, of the natural heritage of the [Wet Tropics World Heritage] area."

Australia is signatory to the World Heritage Convention. Article 5 of the Convention (UNESCO 1972) prescribes that: "To ensure that effective and active measures are taken for the protection, conservation and presentation of the cultural and natural heritage situated on its territory, each State Party to this Convention shall endeavor, in so far as possible, and as appropriate for each country:

(d) to take the appropriate legal, scientific, technical, administrative and financial measures necessary for the identification, protection, conservation, presentation and rehabilitation of this heritage"

Hence, it would appear that the Australian and Queensland governments are under legal obligation to prevent the impact of Wasmannia on the endangered species of the WTWHA. Realistically, this is only possible by a complete eradication.

Tourism impact

Wasmannia may also have a direct effect on tourism, if it were established in locations where its stings became a significant nuisance for visitors. There is also a relationship between impacts on tourism and agriculture. A portion of tourists to North Queensland are backpackers who support themselves by casual work in agriculture. If Wasmannia were to negatively impact on one of these sectors, the other would also be affected...

The estimated value of tourism to the WTWHA is around \$700m per annum (WTMA 2006). Since the current infestation is next to the WTWHA, its spread into the area is almost certain without eradication. The dispersal model (Joe Scanlan, pers. comm.) specifies the likely extent of infested conservation. Although some kind of impact on tourism in the WTWHA is likely, its extent is purely speculatively put at 2% of the economic value of tourism, pro rata to the area affected (Table 5).

Table 5 Estimated tourism impact of Wasmannia

| Year | WTWHA area affected | area affected | Visitor numbers ^b | Yearly growth in visitors | Total value of tourism ^e S | Impact at 2% pro rata \$ |
|-------------|---------------------------|------------------|---------------------------------|------------------------------------|---|-----------------------------------|
| 1 | ha | % | | | 3 | ** |
| 1 | | | | | | |
| 3 | | | | | | |
| 2 3 4 | | | | | | |
| 5 | 942 | 0.1% | 3430000 | | 700000000 | 14745 |
| 6 | 1538 | 0.2% | 3544000 | 114000 | 723265306 | 24871 |
| 7 | 2134 | 0.2% | 3658000 | 114000 | 746530612 | 35616 |
| 8 | 2729 | 0.3% | 3772000 | 114000 | 769795918 | 46982 |
| 9 | 3325 | 0.4% | 3886000 | 114000 | 793061224 | 58968 |
| 10 | 3921 | 0.4% | 4000000 | 114000 | 816326531 | 71573 |
| 11 | 5661 | 0.6% | 4110000 | 110000 | 838775510 | 106173 |
| 12 | 7401 | 0.8% | 4220000 | 110000 | 861224490 | 142519 |
| 13 | 9140 | 1.0% | 4330000 | 110000 | 883673469 | 180612 |
| 14 | 10880 | 1.2% | 4440000 | 110000 | 906122449 | 220451 |
| 15 | 12620 | 1.4% | 4550000 | 110000 | 928571429 | 262037 |
| 16 | 15837 | 1.8% | 4650000 | 100000 | 948979592 | 336057 |
| 17 | 19054 | 2.1% | 4750000 | 100000 | 969387755 | 413012 |
| 18 | 22270 | 2.5% | 4850000 | 100000 | 989795918 | 492904 |
| 19 | 25487 | 2.8% | 4950000 | 100000 | 1.01E+09 | 575731 |
| 20 | 28704 | 3.2% | 5050000 | 100000 | 1.031E+09 | 661494 |
| 21 | 42606 | 4.8% | 5140000 | 90000 | 1.049E+09 | 999361 |
| 22 | 56507 | 6.3% | 5230000 | 90000 | 1.067E+09 | 1348646 |
| 23 | 70409 | 7.9% | 5320000 | 90000 | 1.086E+09 | 1709350 |
| 24 | 84310 | 9.4% | 5410000 | 90000 | 1.104E+09 | 2081473 |
| 25 | 98212 | 11.0% | 5500000 | 90000 | 1.122E+09 | 2465016 |
| 26 | 107930 | 12.1% | 5580000 | 80000 | 1.139E+09 | 2748319 |
| 27 | 117647 | 13.2% | 5660000 | 80000 | 1.155E+09 | 3038718 |
| 28 | 127365 | 14.2% | 5740000 | 80000 | 1.171E+09 | 3336213 |
| 29 | 137082 | 15.3% | 5820000 | 80000 | 1.188E+09 | 3640802 |
| 30 | 146800 | 16.4% | 5900000 | 80000 | 1.204E+09 | 3952487 |

^a Source for numbers in bold: dispersal model (Joe Scanlan, pers. comm.), others are interpolated

Economic benefits of Wasmannia eradication

The sum of potential Wasmannia impacts outlined in the preceding sections gives a net present value of \$79m for the eradication option at a real discount rate of 5%. The benefit/cost ratio is 14:1, and the internal rate of return is 24%. These figures are on the conservative side, as no costs are attributed in this analysis for potential Wasmannia spread beyond areas highlighted in the dispersal model, in particular for possible introduction to major population centres. Thus, eradication can be

b,c Source for numbers in bold; WTMA (2006), others are interpolated Italicised numbers are the author's assumptions, all others are calculated

reasonably expected to yield a very substantial net social benefit and is in the social interest.

Conclusions

The documented economic impact of Wasmannia in infected areas is very significant. The range of habitats Wasmannia can live in is much broader than the best-known other invasive ant, RIFA, hence the former can be considered economically more threatening. While Wasmannia are naturally much less invasive than RIFA, their wider range of habitats, especially a propensity to nest in dwellings, makes them more prone for human-assisted dispersal than RIFA.

Costs of individually controlling Wasmannia in residential and agricultural areas have been estimated in this study. It is expected that all impacts in these areas are avoidable by taking individual control measures and, in turn, the benefit of eradication is the avoidance of individual control costs. The costs on tourism of Wasmannia spreading in in Wet Tropics World Heritage Area are calculated using the assumption of a 2% reduction in tourism values. On the basis of the avoidable costs across all assessed attributes, eradication appears to be in the social interest. Net economic benefits estimated have a net present value of \$79m. Funds used in eradication would be returned fourteen-fold, yielding a 24% return.

References

- DEH (2006). Indicator: BD-25 Tourism activities based in areas of high biodiversity significance. Department of Environment and Heritage, Canberra. Viewed 27 December 2006, http://www.deh.gov.au/soe/2006/publications/drs/indicator/112/index.html
- FAO (1998). Guidelines for Pest Eradication Programmes. International Standards for Phytosanitary Measures No. 9. Rome.
- Kompas, T and Che, N (2001). An Economic Assessment of the Potential Costs of Red Imported Fire Ants in Australia. Report for Department of Primary Industries, Queensland, Bureau of Agricultural and Resource Economics, Canberra.
- Queensland (2006). Wet Tropics World Heritage Protection and Management Act 1993. Brisbane. Viewed 30 December 2006, http://www.legislation.qld.gov.au/LEGISLTN/CURRENT/W/WetTropicsA93.pdf
- WTMA (2006). Annual Report and State of the Wet Tropics Report 2005-2006. Wet Tropics Management Authority, Townsville. Viewed 29 December 2006, http://www.wettropics.gov.au/media/media/pdf/annual_reports/2006a_report.pdf
- UNESCO (1972). Convention Concerning the Protection of the World Cultural and Natural Heritage. Paris. Viewed 30 December 2006, http://whc.unesco.org/archive/convention-en.pdf